

Reply form for the Consultation Paper on the trading obligation for derivatives under MiFIR



Date: 19 June 2017



Responding to this paper

The European Securities and Markets Authority (ESMA) invites responses to the specific questions listed in the ESMA Consultation Paper on the trading obligation for derivatives under MiFIR, published on the ESMA website.

Instructions

Please note that, in order to facilitate the analysis of the large number of responses expected, you are requested to use this file to send your response to ESMA so as to allow us to process it properly. Therefore, ESMA will only be able to consider responses which follow the instructions described below:

- use this form and send your responses in Word format (pdf documents will not be considered except for annexes);
- do not remove the tags of type <ESMA_ QUESTION_MIFID_TO_1> i.e. the response to one
 question has to be framed by the 2 tags corresponding to the question; and
- if you do not have a response to a question, do not delete it and leave the text "TYPE YOUR TEXT HERE" between the tags.

Responses are most helpful:

- if they respond to the question stated;
- · contain a clear rationale, including on any related costs and benefits; and
- describe any alternatives that ESMA should consider.

Naming protocol

In order to facilitate the handling of stakeholders responses please save your document using the following format:

ESMA_MiFID_TO_NAMEOFCOMPANY_NAMEOFDOCUMENT.

e.g. if the respondent were ESMA, the name of the reply form would be:

ESMA_MiFID_TO_ESMA_REPLYFORM or

ESMA_MiFID_TO_ESMA_ANNEX1

Deadline

Responses must reach us by 31 July 2017.

All contributions should be submitted online at www.esma.europa.eu under the heading 'Your input/Consultations'.



Publication of responses

All contributions received will be published following the end of the consultation period, unless otherwise requested. Please clearly indicate by ticking the appropriate checkbox in the website submission form if you do not wish your contribution to be publicly disclosed. A standard confidentiality statement in an email message will not be treated as a request for non-disclosure. Note also that a confidential response may be requested from us in accordance with ESMA's rules on access to documents. We may consult you if we receive such a request. Any decision we make is reviewable by ESMA's Board of Appeal and the European Ombudsman.

Data protection

Information on data protection can be found at www.esma.europa.eu under the headings 'Legal notice' and 'Data protection'.



General information about respondent

Name of the company / organisation	AMAFI and FBF
Activity	Other Financial service providers
Are you representing an association?	YES
Country/Region	France



Introduction

Please make your introductory comments below, if any:

<ESMA COMMENT MIFID TO 0>

Association française des marchés financiers (AMAFI) is the trade organisation working at national, European and international levels to represent financial market participants in France. It acts on behalf of credit institutions, investment firms and trading and post-trade infrastructures, regardless of where they operate or where their clients or counterparties are located. AMAFI's members operate for their own account or for clients in different segments, particularly organised and over-the-counter markets for equities, fixed-income products and derivatives, including commodities. Nearly one-third of members are subsidiaries or branches of non-French institutions.

The French Banking Federation (FBF) represents the interests of the banking industry in France. Its membership is composed of all credit institutions authorized as banks and doing business in France, i.e. more than 450 commercial, cooperative and mutual banks. FBF member banks have more than 40,000 permanent branches in France. They employ 400,000 people in France and around the world, and service 60 million customers.

AMAFI and FBF welcome the opportunity to comment on ESMA's consultation paper (CP) regarding the trading obligation (TO) for derivatives under MIFIR. Before responding to the specific questions of ESMA's consultation document, we would like to point out the following general comments.

On the draft technical standards

AMAFI and FBF agree with the draft technical standards (Annex IV of the CP) which broadly reflects our analysis on how the TO should apply within the EU.

That being said, AMAFI and FBF consider that the date of entry into force should be delayed for at least three months. Indeed it would be concretely impossible for the industry to be compliant with the trading obligation by 3 January 2018 considering that:

- The final standard will be available very late in the process.
- Most of the trading venues that will offer trading for derivatives eligible for the TO will not be authorised before the end of 2017; once authorised the trading venues have to perform tests (connectivity and functional tests) with their market participants which implies incompressible timeframe.
- Moreover, the TO in the EU should be put in place only after third-country trading venues are recognised as equivalent by the European Commission. Indeed if third-country trading venues (especially Swap Execution Facilities) are not granted the equivalence by 3 January 2018, investment firms belonging to EMIR categories 1 (clearing members) and 2 would not be authorized to trade on non-EU venues for vanilla swaps (denominated in USD, EUR and GBP) and CDS indices and would be in an impossible position.

On the TO for large in scale (LIS) transactions

AMAFI and FBF believe that transactions above the LIS threshold should not be included in the TO, mainly in order to align the EU regime with the US block trade regime. We believe this is consistent with the spirit of this regulation as article 32 in MiFIR is drafted in a manner that would foster a differentiated regime based on the size of transactions (for example "ESMA shall determine whether the class of derivatives or relevant subset thereof is only sufficiently liquid in transactions below a certain size").

Nevertheless, we consider that ESMA should clearly confirm that transactions that are carried out off venue according to pre-trade transparency waivers but reported onto a venue in coherence with the given venue rules meet the TO test (are considered as executed on venue). This is in line with ESMA Guidelines on Transaction Reporting (<u>ESMA/2016/1452</u>) which state that « For the purpose of Field 36, a transaction should be considered to be executed on a Trading Venue [...] when [...] the buying and selling interest of



two parties is not brought together by the Trading Venue either on a discretionary or non-discretionary basis, but the transaction is nonetheless subject to the rules of that Trading Venue and is executed in compliance with those rules. »

On packages

ESMA states that it does not have empowerment to address packages in relation to the trading obligation and that further clarification will be provided through Q&A.

In our view, when at least one component of the package is not subject to the TO, none of them should be. Moreover, if all components are subject to the TO, it should be necessary to assess whether the TO should apply (case-by-case assessment) by appraising if the package is "liquid as a whole".

In our response to the Consultation on Draft Regulatory Technical Standard on package orders for which there is a liquid market in January 2017, we have provided ESMA with the following criteria in order to assess a liquid package:

- to put in place a phase in period where, at the beginning, only package orders without any illiquid component would be deemed as having a liquid market as a whole and/or;
- to establish that only package orders with no more than one illiquid component could be considered as liquid as a whole and/or;
- to use additional quantitative criteria (e.g. number of transactions) when assessing the liquidity of package orders with at least one illiquid component.

In any case, should a package transaction with an illiquid component be found "liquid as a whole", a deep analysis of the actual liquidity of this package should be carried out by ESMA prior to releasing this finding.

Besides this specific topic, we suggest ESMA to consider the following additional criteria which we see as critical and that should be taken into consideration cumulatively:

- All components in the package should be OTC derivatives (options excluded). Packages with at least one non-derivative leg (such as a corporate bond) should not be considered as standard and liquid.
- All components in the package should be denominated in the same currency (EUR, USD or GBP).
- The maximum number of components in the packages should be limited to three, as a package with more components would not be standard but bespoke and not frequently traded.
- Packages in cross-asset classes should not be considered as standardized and liquid as a whole. In fact, even if the individual components are admitted to trade on a trading venue, such packages are often bespoke and traded only OTC and do not fulfill the requirements of being "standardized and frequently traded". A cross asset class regime would probably also need to be quite complex taking into account that the components will have different pricing models and regimes for calculating SSTI, liquidity, SI thresholds etc.

As professional associations, AMAFI and FBF are not in the position to respond to CBA questions. <ESMA_COMMENT_MIFID_TO_0>



Q1. Do you agree with ESMA's assessment and proposed way forward for the criteria assessing the number and types of active market participants? If not, please explain your position and how you would integrate these elements into the liquidity test.

<ESMA QUESTION MIFID TO 1>

AMAFI and FBF broadly agree with ESMA's assessment which takes into account some of the comments provided by market participants in their response to the Discussion Paper (DP) in November 2016.

Nevertheless AMAFI and FBF regrets that ESMA does not want to take into consideration an additional liquidity test at the trading venue level considering that one of the outcome of MiFIR could be to have a lot of derivatives with a "trading on a trading venue" status without any actual trades on venues.

Therefore it is all the most important that ESMA relies on actual trading venues activities to perform the liquidity test.

<ESMA_QUESTION_MIFID_TO_1>

Q2. Do you agree with the revised proposal not to exempt post-trade LIS transactions? If not, please explain and present your proposal.

<ESMA QUESTION MIFID TO 2>

AMAFI and FBF believe that transactions above the LIS threshold should not be included in the TO, mainly in order to align the EU regime with the US block trade regime. We believe this is consistent with the spirit of this regulation as article 32 in MiFIR is drafted in a manner that would foster a differentiated regime based on the size of transactions (for example "ESMA shall determine whether the class of derivatives or relevant subset thereof is only sufficiently liquid in transactions below a certain size").

Nevertheless, we consider that ESMA should clearly confirm that transactions that are carried out off venue according to pre-trade transparency waivers but reported onto a venue in coherence with the given venue rules meet the TO test (are considered as executed on venue). This is in line with ESMA Guidelines on Transaction Reporting (<u>ESMA/2016/1452</u>) which state that « For the purpose of Field 36, a transaction should be considered to be executed on a Trading Venue [...] when [...] the buying and selling interest of two parties is not brought together by the Trading Venue either on a discretionary or non-discretionary basis, but the transaction is nonetheless subject to the rules of that Trading Venue and is executed in compliance with those rules. »

<ESMA_QUESTION_MIFID_TO_2>

Q3. Do you agree with this proposal? If not, please explain why and provide an alternative proposal for ESMA to populate and maintain the register.

<ESMA_QUESTION_MIFID_TO_3>
AMAFI and FBF agree with ESMA' proposal.
<ESMA_QUESTION_MIFID_TO_3>

Q4. Do you agree with this proposal? Would you add other parameters e.g. day count convention of the floating leg, notional type (constant vs. variable), fixed rate type (MAC vs. MAC)? If yes, please explain why and provide the parameters.

<ESMA_QUESTION_MIFID_TO_4>
AMAFI and FBF agree with ESMA' proposal.
<ESMA_QUESTION_MIFID_TO_4>



Q5. For each Case, specify if you agree with the proposal of qualifying the sub-classes as liquid for the purpose of the trading obligation and if not, please explain why and provide an alternative proposal

<ESMA_QUESTION_MIFID_TO_5>
AMAFI and FBF agree with ESMA' proposal.
<ESMA_QUESTION_MIFID_TO_5>

Q6. Would you also consider any of these possible sub-classes as liquid? Which other combinations of fixed leg payment frequency and floating leg reset frequency specifically would you consider to be sufficiently liquid?

<ESMA_QUESTION_MIFID_TO_6>
AMAFI and FBF agree with ESMA' proposal.
<ESMA_QUESTION_MIFID_TO_6>

Q7. For each Case, specify if you agree with the proposal of qualifying the sub-classes as liquid for the purpose of the trading obligation and if not, please explain why and provide an alternative proposal.

<ESMA_QUESTION_MIFID_TO_7>
AMAFI and FBF agree with ESMA' proposal.
<ESMA_QUESTION_MIFID_TO_7>

Q8. Would you also consider any of these possible sub-classes as liquid? Which other combinations of fixed leg payment frequency and floating leg reset frequency specifically would you consider to be sufficiently liquid?

<ESMA_QUESTION_MIFID_TO_8>
AMAFI and FBF agree with ESMA' proposal.
<ESMA_QUESTION_MIFID_TO_8>

Q9. For each case, specify if you agree with the proposal of qualifying the sub-classes as liquid for the purpose of the trading obligation and if not, please explain why and provide an alternative proposal.

<ESMA_QUESTION_MIFID_TO_9>
AMAFI and FBF agree with ESMA' proposal.
<ESMA_QUESTION_MIFID_TO_9>

Q10. Would you also consider the possible sub-classes here below as liquid? Which other combinations of fixed leg payment frequency and floating leg reset frequency specifically would you consider to be sufficiently liquid?

<ESMA_QUESTION_MIFID_TO_10>
AMAFI and FBF do not have any comment.
<ESMA_QUESTION_MIFID_TO_10>



Q11. Do you agree with this proposal? If not, please explain why and provide an alternative proposal.

<ESMA_QUESTION_MIFID_TO_11>
AMAFI and FBF support the proposal that only three benchmark tenor must qualify as liquid.
<ESMA_QUESTION_MIFID_TO_11>

Q12. Do you agree with this proposal? If not, please explain why and provide an alternative proposal

<ESMA_QUESTION_MIFID_TO_12>
AMAFI and FBF agree with ESMA' proposal.
<ESMA_QUESTION_MIFID_TO_12>

Q13. Do you agree to the proposed timeline? If not, please explain why and present your proposal.

<ESMA QUESTION MIFID TO 13>

No. AMAFI and FBF consider that the date of entry into force should be delayed for at least three months. Indeed it would be concretely impossible for the industry to be compliant with the trading obligation by 3 January 2018 considering that:

- The final standard will be available very late in the process.
- Most of the trading venues that will offer trading for derivatives eligible for the TO will not be authorised before the end of 2017; once authorised the trading venues have to perform tests (connectivity and functional tests) with their market participants which implies incompressible timeframe.
- Moreover, the TO in the EU should be put in place only after third-country trading venues are recognised as equivalent by the European Commission. Indeed if third-country trading venues (especially Swap Execution Facilities) are not granted the equivalence by 3 January 2018, investment firms belonging to EMIR categories 1 (clearing members) and 2 would not be authorized to trade on non-EU venues for vanilla swaps (denominated in USD, EUR and GBP) and CDS indices and would be in an impossible position.

<ESMA_QUESTION_MIFID_TO_13>

CBA QUESTIONS

Q14. This first question aims at identifying the category of firm/entity you belong to. Please provide the total notional amount traded in derivatives (trading venues + OTC) in 2016 in thousands euros and the related total number of trades in the relevant boxes

<ESMA_QUESTION_MIFID_TO_14>

120111 C 4 2 2 3 1 6 1 C 1 1 F					
Category	Number of employ- ees	Total Notional traded 2016 (in thousands euros)	Total number of trades 2016		
EMIR Category 1	[1-50]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE		



	[51-250]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[251-1000]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	>1000	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
EMIR Category 2	[1-50]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[51-250]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[251-1000]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	>1000	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
EMIR Category 3	[1-50]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[51-250]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[251-1000]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
		TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
EMIR Category 4	[1-50]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[51-250]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[251-1000]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	>1000	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
Trading Venue	[1-50]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[51-250]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	[251-1000]	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
	>1000	TYPE YOUR TEXT	TYPE YOUR TEXT



	HERE	HERE

<ESMA_QUESTION_MIFID_TO_14>

Q15. Based on the draft RTS, which percentage of your derivative trading (notional amount and number of trades) do you expect to be captured by the TO? Please provide the data for derivatives globally, and then for interest rate derivatives and for credit default swaps, using 2016 trading data?

<ESMA_QUESTION_MIFID_TO_15>

% of trading captured by the TO	Year 2016
% of total notional amount traded in derivatives captured by the TO	TYPE YOUR TEXT HERE
% of total number of transaction in derivatives captured by the TO	TYPE YOUR TEXT HERE
% of total notional amount traded in interest rate derivatives captured by the TO	TYPE YOUR TEXT HERE
% of total number of transactions in interest rate derivatives captured by the TO	TYPE YOUR TEXT HERE
% of total notional amount traded in credit default swaps captured by the TO	TYPE YOUR TEXT HERE
% of total number of transactions in credit default swaps captured by the TO	TYPE YOUR TEXT HERE

<ESMA_QUESTION_MIFID_TO_15>

CBA Questions 16 and 17 are to be answered by investment firms and significant non-financial counterparties

Q16. Out of the trading activity expected to be captured by the TO, as identified under Q2, which % is already traded on an EU regulated market, an EU Multilateral Trading Facility (MTF), a US Swap Execution Facility (SEF) or another third-country trading venue?

<ESMA QUESTION MIFID TO 16>

Trading activity expected to be captured by the TO	Traded on a regulated market	Traded on an EU MTF	Traded on a US SEF	Traded on another 3 rd coun- try venue
% of total trading volume captured by	TYPE	TYPE	TYPE	TYPE
the TO already traded on an EU trading	YOUR	YOUR	YOUR	YOUR
venue, a US SEF or another third-	TEXT	TEXT	TEXT	TEXT
country venue	HERE	HERE	HERE	HERE
% of total number of transactions cap-	TYPE	TYPE	TYPE	TYPE



tured by the TO already traded on an EU	YOUR	YOUR	YOUR	YOUR
trading venue, a US SEF or another	TEXT	TEXT	TEXT	TEXT
third-country venue	HERE	HERE	HERE	HERE

<ESMA_QUESTION_MIFID_TO_16>

Q17. Compliance with the TO may require some further trading arrangements. Which of the following statement would you consider relevant regarding the steps you might be taking to that end? Please add any comment as appropriate.

<ESMA_QUESTION_MIFID_TO_17>

Arrangements contemplated to comply with the TO	Yes	No	Comments
Arrangements contemplated to comply with the 10	162	INO	Comments
Current membership/Direct Electronic Access	TYPE	TYPE	TYPE YOUR TEXT
(DEA) arrangements are sufficient to comply with	YOUR	YOUR	HERE
the TO	TEXT HERE	TEXT HERE	
	HEKE	HEKE	
2. I intend to become a member/ participant/client	TYPE	TYPE	TYPE YOUR TEXT
of one (or multiple) EU trading venues for the first	YOUR	YOUR	HERE
time	TEXT HERE	TEXT HERE	
	TILIXL	TILIXE	
3. I intend to become a member/participant/client of	TYPE	TYPE	TYPE YOUR TEXT
additional EU trading venues	YOUR	YOUR	HERE
	TEXT HERE	TEXT HERE	
	TILIXE	TILIXE	
4. I intend to seek access to EU trading venues	TYPE	TYPE	TYPE YOUR TEXT
through Direct Electronic Access (DEA)	YOUR	YOUR	HERE
	TEXT HERE	TEXT HERE	
	HEKE	HEKE	
5. I intend to combine membership (2.or 3) with	TYPE	TYPE	TYPE YOUR TEXT
DEA (4.)	YOUR	YOUR	HERE
	TEXT HERE	TEXT HERE	
	HEKE	HEKE	
6. I am considering other arrangements;	TYPE	TYPE	TYPE YOUR TEXT
Please explain those arrangements in the Com-	YOUR	YOUR	HERE
ments section	TEXT	TEXT	
	HERE	HERE	
1	I	l	

<ESMA_QUESTION_MIFID_TO_17>

CBA Question 18 is to be answered by trading venues

Q18. Question 5: Which of the derivatives subject to the TO, based on the draft RTS, are currently available for trading on your trading venue? Do you consider extending trading on your venue to other derivatives subject to the TO?

<ESMA_QUESTION_MIFID_TO_18>

Derivatives potentially subject to the TO cur-	Derivatives potentially subject to the TO
rently available for trading on your venue	that may become available for trading on



	your venue
TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE

<ESMA_QUESTION_MIFID_TO_18>

CBA Questions 19 to 22 are to be answered by all respondents

Q19. Based on the draft RTS, which impacts do you expect from the TO in the short and medium term? Please elaborate as appropriate under Positive or Negative impact.

<ESMA_QUESTION_MIFID_TO_19>

TO Impact	Positive Impact	Negative impact
Impact on your business model/ organisation/ client relationship	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
Impact on your revenues	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
Impact on market structure (e.g. principal vs. agency trading etc).	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
Impact on market liquidity and execution costs.	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE
Other impacts. Please elaborate	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE

<ESMA_QUESTION_MIFID_TO_19>

Q20. Is there any specific provision in the draft RTS that you would expect to be a source of significant cost? If so, please elaborate.

<ESMA_QUESTION_MIFID_TO_20>

As professional associations, AMAFI and FBF are not in the position to respond to CBA questions. <ESMA_QUESTION_MIFID_TO_20>

Q21. Please provide an indication, even a rough one, of compliance costs (in thousands of euros).

<ESMA QUESTION MIFID TO 21>

Draft RTS	a. IT costs	b. Training	c. Staff	d. Other	Total costs (if a.,
on the TO		costs	costs	costs	b, c or d. are not
				(please	available sepa-
				identify)	rately
One-off	TYPE	TYPE	TYPE	TYPE	TYPE YOUR TEXT
costs	YOUR	YOUR	YOUR	YOUR	HERE



	TEXT HERE	TEXT HERE	TEXT HERE	TEXT HERE	
Recurring costs (on an annual basis)	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE	TYPE YOUR TEXT HERE

<ESMA_QUESTION_MIFID_TO_21>

Q22. Taking into account the size of your firm, would you qualify overall compliance costs with the draft RTS as low, medium or high?

<ESMA_QUESTION_MIFID_TO_22>

Please enter here "Low", "Medium" or "High"

As professional associations, AMAFI and FBF are not in the position to respond to CBA questions.

<ESMA_QUESTION_MIFID_TO_22>