Questions and Answers

On the common operation of the Market Abuse Directive
I. Background

1. The Market Abuse Directive (2003/6/EC, “MAD”), which is a key directive of the Financial Services Action Plan (FSAP) was set up to achieve a harmonized legal environment for all financial markets within the European Economic Area and came into effect on 12 October 2004. The implementation of the MAD results in an EU-wide market abuse regime.

2. As part of the Lamfalussy procedure, ESMA’s predecessor (CESR) provided the European Commission with Technical Level 2 Advice on technical measures. On the basis of this advice the Commission adopted in 2003 and 2004 the following three Commission directives and one regulation:

   - Commission Directive 2003/124/EC implementing MAD as regards the definition and public disclosure of inside information and the definition of market manipulation.
   - Commission Directive 2003/125/EC implementing MAD as regards the fair presentation of investment recommendations and the disclosure of conflicts of interest.
   - Commission Directive 2004/72/EC implementing MAD as regards accepted market practices, the definition of inside information in relation to derivatives on commodities, the drawing up of lists of insiders, the notification of managers' transactions and the notification of suspicious transactions.

3. CESR published three sets of Level 3 guidelines aiming at providing guidance to the market on the application of MAD and ensuring that a common approach to the operation of the market abuse regime takes place throughout the EU amongst supervisors:

   - First set of CESR guidance and information on the common operation of the Directive (Ref. CESR/04-505b; May 2005);
   - Second set of CESR guidance and information on the common operation of MAD” (Ref. CESR/06-562b; July 2007);

4. ESMA is required to play an active role in building a common supervisory culture by promoting common supervisory approaches and practices. In this regard, ESMA has adopted this Q&A.
II. Purpose

5. The purpose of this document is to promote convergent implementation and application of the market abuse regime by providing responses to specific issues raised by the general public, market participants or competent authorities.

6. The content of this document is aimed at competent authorities to ensure that in their supervisory activities their actions are converging along the lines of the responses adopted by ESMA and at helping issuers, investors and other market participants by providing clarity on existing market abuse requirements, rather than creating an extra layer of requirements.

III. Status

7. The Q&A mechanism is a practical convergence tool used to promote common supervisory approaches and practices under Article 29(2) of the ESMA Regulation.1

8. Therefore, due to the nature of Q&As, formal consultation on the draft answers is considered unnecessary. However, even if they are not formally consulted on, ESMA may check them with representatives of ESMA’s Securities and Markets Stakeholder Group, the relevant Standing Committee’s Consultative Working Group or, where specific expertise is needed, with other external parties.

9. ESMA will review these questions and answers to identify if, in a certain area, there is a need to convert some of the material into ESMA guidelines and recommendations. In such cases, the procedures foreseen under Article 16 of the ESMA Regulation will be followed.

IV. Questions and answers

10. This document may be updated where relevant as and when new questions or issues arise. The date on which each question was last amended is included after each question for ease of reference.

11. Questions on the practical application and the operation of the market abuse regime in Europe may be sent to the following email address at ESMA:

   info@esma.europa.eu

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**Question 1: Disclosure of inside information related to dividend policy**

Date last updated: January 2012

**Question:** With respect to the disclosure of information on their dividend policy and change in this policy, what is expected from issuers of shares which are used as underlying of listed derivative contracts?

**Answer:** The definition of inside information in Article 1 of the Market Abuse Directive (MAD) expressly includes information relating to an issuer of financial instruments that would be likely to have a significant effect on the prices of related derivative financial instruments. ESMA is aware of the influence that information on expected dividends has on the price of futures and other derivatives. It also acknowledges the effect that changes in dividend policies and payment patterns have on the price formation of equity derivatives, including futures. ESMA would like to draw attention to this issue.

CESR (predecessor of ESMA) emphasised this fact already in July 2007, when it included ex-dividend date, changes in dividend payment date, amount of the dividend and changes in dividend policy in the list of events directly concerning issuers which might constitute inside information (paragraph 1.15 of the Second set of CESR guidance and information on the common operation of the Directive to market (Ref. CESR/06-562b)).

A number of episodes of late or incomplete disclosure of the full details of dividend payment announcements that may have caused undue effects on equity derivatives prices have recently come to ESMA's attention.

ESMA reminds issuers that they should consider any relevant information related to dividend payments and policies as inside information, should this information be likely to have a significant effect on the prices of either the issuer’s shares or related derivatives or both.

Like any inside information, it should be disclosed as soon as possible, according to Article 6 of MAD, and in a manner which enables fast access and complete, correct and timely assessment of the information by the public, according to Article 2(1) of the implementing Directive 2003/124/EC. These provisions affect various aspects of dividend policies and payments that might have a significant effect on the prices of derivative instruments, such as ex-date, provisional and final amounts, nature of the payment (ordinary or special dividend), any changes on previously announced information, and changes in dividend payment patterns. For instance, the issuer’s decision to change the ex-dividend date compared to preceding year’s date should be disclosed in a timely manner so that the information is incorporated into the pricing models used on the derivative markets.

The disclosure of this type of information should be done promptly, even when the proposals for any change on dividend policy, including dates and nature of the dividend, are still subject to further consideration or approval by the general shareholders meeting.

Investor relations units should take special care when replying to questions posed by investors or firms so as to ensure that only the information that was previously disclosed by the issuer under the MAD obligations is provided in those answers and that selective or unintended disclosures regarding the issuers' dividend policy are avoided.
ESMA therefore calls on issuers, especially those whose shares are included in reference indices and are
the underlying in listed derivatives contracts, to pay special attention to this issue in order to ensure an
effective and harmonised application of MAD.