

## Online public hearing on revised rules following the MiFIR review

28 June 2024

ESMA74-1658524332-726



### Welcome and opening remarks

Verena Ross – ESMA Chair





### **Morning session 09:00-12:00**

- a. Introductory remarks Rodrigo Buenaventura, Chair,
   Comisión Nacional del Mercado de Valores (CNMV);
   Chair of the Markets Standing Committee, ESMA
- b. Transparency for bonds, structured finance products and emission allowances (RTS 2 review)
- c. Reasonable commercial basis (new RTS)
- d. Supply of reference data (RTS 23 review)



### **RTS 2 review**



4-Jul-24

# RTS 2 review Content and legal mandate



Article 11(4): post-trade transparency 9 months

→ Bond deferral regime



#### <u>Deferral regime for bonds:</u>

Category	Size	Liquidity	Price Deferral	Volume Deferral
-	Small	N/A	Re	eal-time
1	Medium	Liquid	15	minutes
2	Medium	Illiquid	End of	trading day
3	Large	Liquid	End of T+1	One week
4	Large	Illiquid	End of T+2	Two weeks
5	Very Large	N/A	Fo	ur weeks

Time deferrals to be recalibrated – gradually decrease duration of deferral

Quantitative and qualitative analyses to analyse effects of decrease.

#### Definition of liquidity:



(...) where the market is assessed according to the **issuance size** 

# RTS 2 review Content and legal mandate



Article 9(5): pre-trade transparency **12 months** 

→ Bundle all Bonds mandates (and then all Derivatives mandates)

### Temporary suspension of transparency requirements Parameters and methods for calculating threshold of liquidity triggers temporary suspension Details to be published under pre-trade regime •Range of bids and offer prices and depth of trading interests to be made public Pre-trade waivers New definition of liquidity •Size of orders that are large in scale Deletion of SSTI Trading system definition • Characteristics of CLOB and periodic auction

# Still to come 18 Month mandate Deferral regime for derivatives Review of package RTS **ECB** exemption

### RTS 2 review Analysis – deferral regime



#### ESMA to specify

- Liquidity calibration based on issuance size for bonds
- Definition of medium / large / very large sizes
- Applicable duration for each category

#### Key considerations

- Increase overall real-time transparency
- Provide adequate level of transparency whilst ensuring appropriate protection for large orders
- Simplify the regime: three bond types (sovereign and other public bonds; corporate, convertible and other bonds; and, covered bonds)

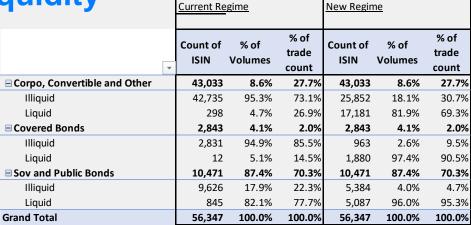
#### **Data Analysis**

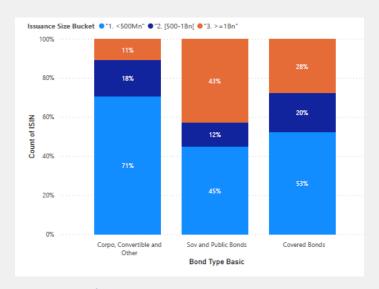
- Based on FITRS data
- Period between 2021 and 2023
- Analysis focused on trading volume and number of trades

### RTS 2 review Analysis and Proposal - Liquidity

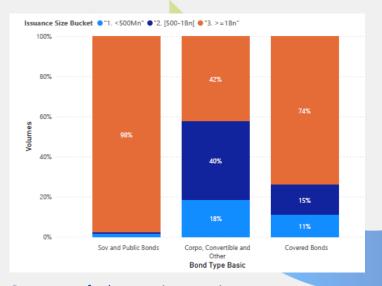


Bond Type	Liquidity threshold
Sovereign and other public bonds	>= EUR 1Bn
Corporate, convertible and other bonds	>= EUR 500Mn
Covered bonds	>= EUR 250Mn





Percentage of ISINs per issuance size



Percentage of volume per issuance size





### Deferral regime for sovereign bonds and other public bonds

CAT	Size	Liquidity	Price Deferral	Volume Deferral
-	Up to €5M	N/A	Real-time	
1	Up to €15M	Liquid	15 minutes	
2	Up to €15M	Illiquid	End of trading day	
3	Up to €50M	Liquid	End of trading day	One week
4	Up to €50M	Illiquid	End of trading day	Two weeks
5	Above €50M	N/A	Four we	eks

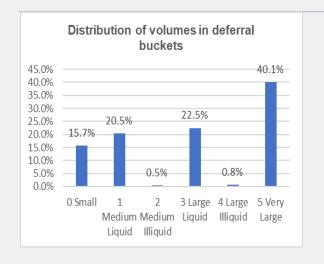
#### **Liquidity Assessment**

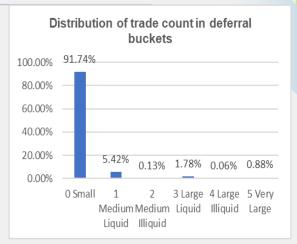
Sovereign Bonds and other public bonds

Above €1Bln



For sovereign bonds - Supplementary deferral up to six months





## RTS 2 review Analysis and Proposals: Corporate Bonds

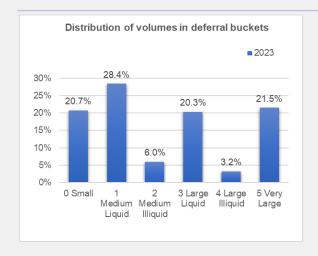


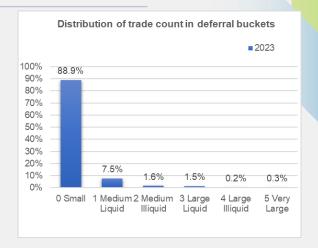
### Deferral regime for corporate, convertible and other bonds

CAT	Size	Liquidity	Price Deferral	Volume Deferral
-	Up to €1M	N/A	Real-tir	me
1	Up to €5M	Liquid	15 minutes	
2	Up to €5M	Illiquid	End of trading day	
3	Up to €15M	Liquid	End of trading day	One week
4	Up to €15M	Illiquid	End of trading day	Two weeks
5	Above €15M	N/A	Four we	eks

#### **Liquidity Assessment**

Corporate, convertible Above and other bonds €500MIn





## RTS 2 review Analysis and Proposals: Covered Bonds

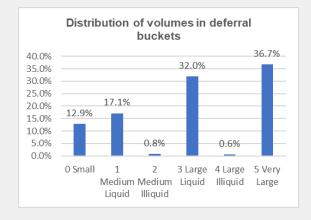


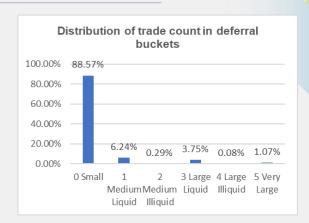
#### **Deferral regime for covered bonds**

CAT	Size	Liquidity	Price Deferral	Volume Deferral
-	Up to €5M	N/A	Real-tir	me
1	Up to €15M	Liquid	15 minu	ites
2	Up to €15M	Illiquid	End of trad	ing day
3	Up to €50M	Liquid	End of trading day	One week
4	Up to €50M	Illiquid	End of trading day	Two weeks
5	Above €50M	N/A	Four we	eks



Covered bonds Above €250MIn





## RTS 2 review Analysis and Proposals: Pre-trade Thresholds

Pre-trade	Reduced scope – only applies to CLOB and periodic auction
transparency	Move to static thresholds – no more annual calculations
	Simplify – align bond type split
	Pre-trade not applicable to SIs

Asset class	Bond Type	LIS pre-trade (pre-MiFIR review based on the 2023 calculations)	LIS pre-trade (post- MiFIR review)
Bonds (all bond types except ETCs and ETNs)	Sovereign Bond	4,000,000	5 000 000
Bonds (all bond types except ETCs and ETNs)	Other Public Bond	4,500,000	5,000,000
Bonds (all bond types except ETCs and ETNs)	Convertible Bond	1,500,000	
Bonds (all bond types except ETCs and ETNs)	Corporate Bond	1,500,000	1,000,000
Bonds (all bond types except ETCs and ETNs)	Other Bonds	1,500,000	
Bonds (all bond types except ETCs and ETNs)	Covered Bond	2,500,000	5,000,000

## RTS 2 review Analysis and Proposals: other instruments



ETC and ETN				
All ETCs and ETNs are considered	All ETCs and ETNs are considered not to have a liquid market			
Asset Class Pre-trade LiS threshold Post-trade Size threshold Maximum price and volume deferral				
Exchange Traded Commodities (ETCs)	EUR 1 000 000	EUR 50 000 000	End of T+2	
Exchange Traded Notes (ETNs)	EUR 1 000 000	EUR 50 000 000	End of T+2	

Emission allowances				
Sub-asset class	Pre-trade LIS threshold	Post-trade size threshold	Maximum price and volume deferral	
European Union Allowances (EUA)				
All EU Allowances are considered to have a liquid market	5 lots	25 lots	End of T + 2	
Any other emission allowances				
All other emission allowances are considered not to have a liquid market	Any size	Any size	End of T + 2	

Structured Finance Products (SFPs)				
All SFPs are considered not to have a liquid market				
Pre-trade LIS threshold	Maximum price and volume deferral			
EUR 250 000	EUR 1 000 000	End of T + 2		

## RTS 2 review Questions



- For the purposes of the data analysis, should we look at other metrics?
- What are your views on the overall thresholds set for the bond deferral regime?



### **Coffee break**





### **RTS on RCB**



### RTS on RCB **Context and legal mandate**







Long standing subject, strong opinions



Levelling up of Guidelines on Market Data



ESMA has no competition mandate

4-Jul-24 17

# RTS on RCB Analysis





Complex structures



**Opaque** 



Value based – cost based

# RTS on RCB Proposals





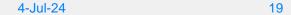
Cost transparency



Reasonable margin



Categorisation



## RTS on RCB Questions





Transparency



Reasonable



Monitoring





### **RTS 23 review**



## RTS 23 review Context and legal mandate



### Mandate to develop RTS specifying:

data standards and formats for the financial instrument reference data

methods and arrangements for supplying the data and transmitting it to competent authorities

the form and content of such data

the technical measures necessary for the effective receipt and exchange of data as well as data quality

the date by which reference data are to be reported.

**NEW** 

Art. 27 to be collected for both transaction reporting and transparency purposes

international standards and consistency with EMIR and SFTR



#### Adapting reference data for transparency requirements

- Gap analysis for bonds, equity and derivatives
- →Inclusion of certain fields into RTS 23 + amendments to the existing ones
- → Proposal for derivatives may be further calibrated based on the ongoing work on transparency requirements

#### **New OTC derivatives identifier**

- OTC derivatives identifying reference data to be specified in the EC DAs
- CP provides a high-level approach on incorporating the outcomes of EC work into the RTS 23.
- → No expiry date for IRS; the identifying reference data to be included



<u>Draft DA</u> on the OTC derivatives identifying reference data for transparency purposes was published by the EC on 12 June **for consultation by 10 July** 



### Date by which reference data are to be reported

- Delayed date of application, aligned with other interdependent requirements
- →No need identified for a 'date by which reference data are to be reported' distinct from the date of application.

### Alignment with EMIR, SFTR and international standards

- Relevant international standards already in use
- Field-by-field analysis to identify areas for alignment with EMIR/SFTR
- → Number of edits, incl. reporting of floating rates and indices, alignment of definitions and formats



#### **CSDR** publications

- CSDR instruments subset of FIRDS scope
- →Integrating CSDR information into FIRDS, adding a flag, potentially an indication of the relevant MIC

#### Other enhancements

- Based on the over 6-year experience with the current data
- → Fields to be added / modified / removed

### Format for reporting

- Study on data formats in the context of the work on CTP
- → Consideration of a possibility to switch from XML to JSON



### **Reporting by DPEs**

- DPE register and "classes of financial instrument" → question on practical implementation challenges
- reporting by DPEs → clarification on a scenario when two DPEs involved; adjustments to reporting (DPE identifier, applicability of certain fields)

### Scope of reference data to be reported

- additional instruments: 'pure OTC' derivatives which are referred to under Art. 8a(2).
- the categories of derivatives in question already reportable → in principle no further specific data elements need to be added (subject to changes stemming from the EC DAs).

## RTS 23 review Questions



 Do you need any further clarification on the analysis or questions included in the CP?





### **Lunch break**





### Afternoon session 13:00-16:30

- a. Introductory remarks Armi Taipale, Head of Department, Finanssivalvonta (FIN-FSA); Chair of the Data Standing Committee, ESMA
- b. Input /output data, reporting instructions and data quality (new RTS)
- c. Revenue redistribution for the equity CT (new RTS)
- d. Clock synchronisation (RTS 25 review)
- e. Authorisation and organisational requirements for DRSPs (new RTS and review of RTS 13 and ITS)
- f. Initial reflections on the assessment of prospective CT providers

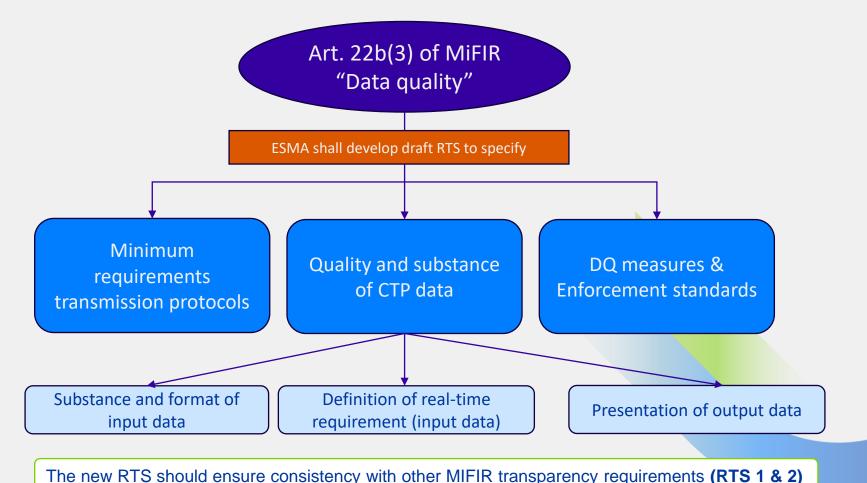


### RTS on CT input/output data



## RTS on CT input/output data Context and legal mandate



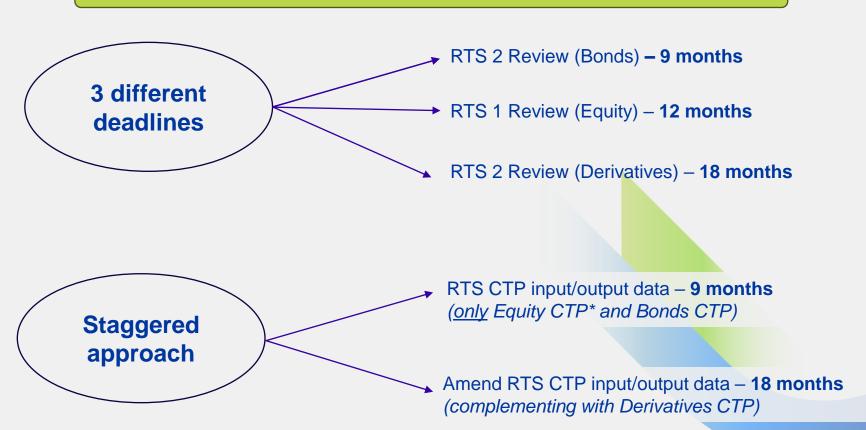


ESMA shall take into account the advice of the expert stakeholder group established by the EC.

## RTS on CT input/output data Context and legal mandate



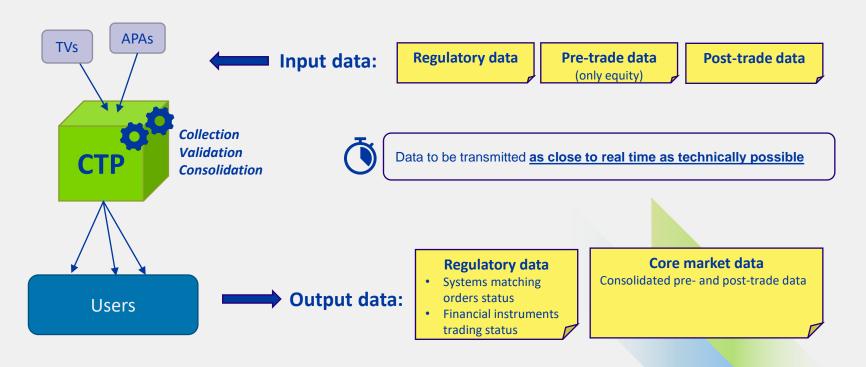
#### Staggered approach to ensure consistency with RTS 1 & 2 review



<sup>\*</sup> Consistency with RTS1 review is ensured by incorporating in the FR of CTP input/output data (Q4 2024) feedback gathered through the CP on RTS1 Review (Q3 2024)

## RTS on CT input/output data Analysis





### **Objectives of the new RTS under art 22b:**

- Introducing harmonised reporting instructions for data contributors
- Ensuring data usability for different types of users
- Defining proper data quality measures on input and output data

# RTS on CT input/output data Proposals



#### **Introducing harmonised reporting instructions**

Min. requirements for transmission protocols

Performance Security
Reliability Compatibility

Single set of requirements across asset classes

Standards and format of input data

**JSON** (Baseline option)

FAST/SBE (Alternative option)

#### **Subjects to consult**

- Trade-off baseline vs alternative proposals
- Coherence with other CTP requirements
- Single format across asset classes?

Real-time transmission requirement of input data

**Post-trade:** <100 ms after execution (TV transactions) <200 ms after execution (OTC transactions)

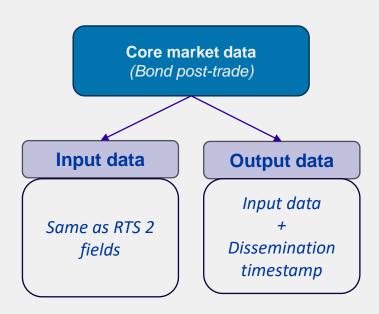
Pre-trade: <50ms after order submission

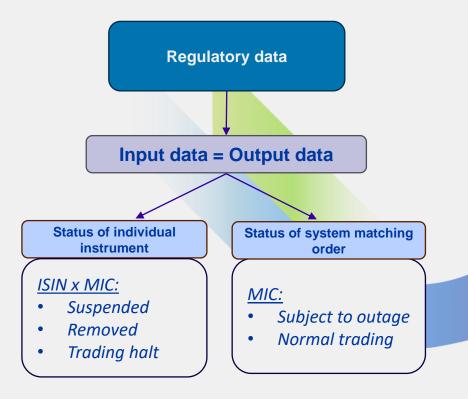
## RTS on CT input/output data Proposals



Introducing harmonised reporting instructions – cont.

The CTP shall receive, consolidate and disseminate the following **two datasets**:

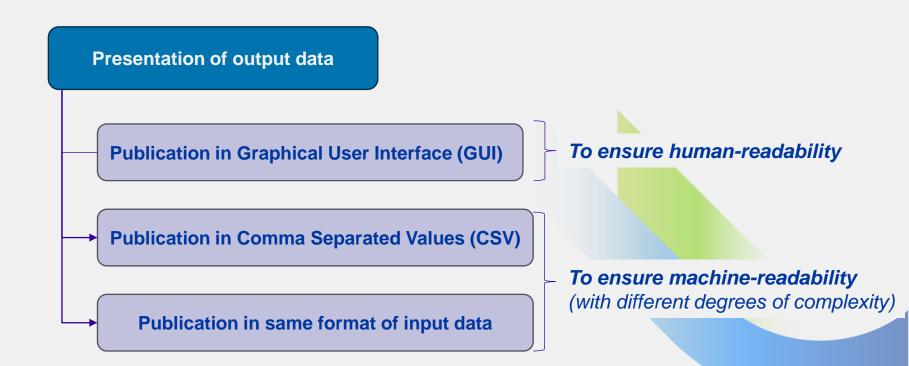




# RTS on CT input/output data Proposals



**Ensuring data usability for different types of users** 



# RTS on CT input/output data Proposals



Defining proper data quality measures on input and output data

The CTP shall have in place the following arrangements to ensure quality of received and disseminated data:

#### Input data

#### **Data quality checks**

Completeness, format, timeliness and outliers identification;

#### **Cooperation with data contributors**

Confirming data flows, flagging DQ issues, requesting resubmission

#### **Enforcement standards**

Clear policies to trigger suspension of revenue distribution and notification to CAs

#### **Output data**

#### Periodic data reconciliation

Cross-checking received data vs published data

#### **Continuous IT systems monitoring**

Proactive identification of technical issues in the publication process

#### Feedback from users

Open communication channel with subscribers

## RTS on CT input/output data Questions



 Do you consider that ESMA's proposals are clear and suitable for achieving the objectives of harmonised reporting instructions, CT data quality and data usability?



### **RTS** on revenue redistribution



## RTS on revenue redistribution Context and legal mandate



 Article 27h(5) of MiFIR: part of the revenues generated by the CTP shall be redistributed to data contributors that meet at least one of the 3 criteria Small Trading Venue

Young instruments\*

Pre-trade Transparent

Twofold mandate Article 27h(8)(a), (b) and (c) of MiFIR:

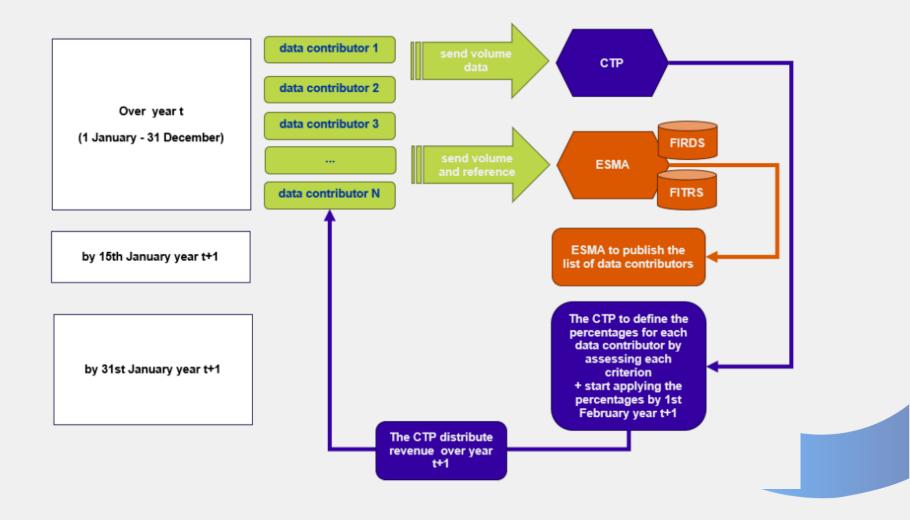


Method and weights for calculating amount of the revenue to be redistributed

Criteria to suspend and resume the revenue distribution scheme

<sup>\*</sup> Shares or ETFs admitted to trading five years before the date of entry into force of the amending Regulation, or thereafter

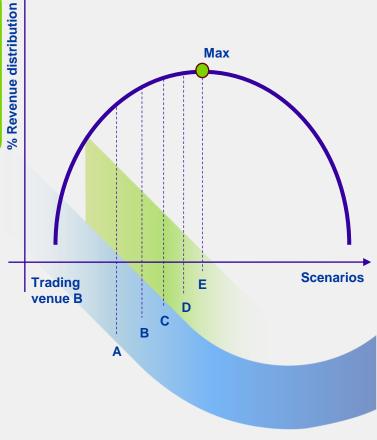






	Scenario A	Scenario B	Scenario C	Scenario D	Scenario E
SMALL TRADING VENUE	<b>6.5</b> (65%)	<b>5.5</b> (55%)	<b>6.0</b> (60%)	<b>5.0</b> (50%)	<b>4.5</b> (45%)
YOUNG INSTRUMENTS	<b>2.0</b> (20%)	<b>3.0</b> (30%)	<b>2.5</b> (25%)	<b>3.5</b> (35%)	<b>4.0</b> (40%)
PRE-TRADE TRANSPARENT TRADING VENUE	<b>1.5</b> (15%)	<b>1.5</b> (15%)	<b>1.5</b> (15%)	<b>1.5</b> (15%)	<b>1.5</b> (15%)

		Total annual trading volume traded	Total annual trading volume in young instruments	Pre-trade transparent volume
TV A SME	Transparent SME without new instruments	€ 800,000	NA	€ 800,000
TV B SME	Transparent SME with new instruments	€ 800,000	NA	€ 800,000
TV C	Dark MTF	€ 1,600,000,000	€-	€ -
TV D	Partially transparent MTF	€ 2,000,000	€-	€ 100,000
TV E	Partially transparent RM	€ 1,600,000,000	€-	€ 320,000,000





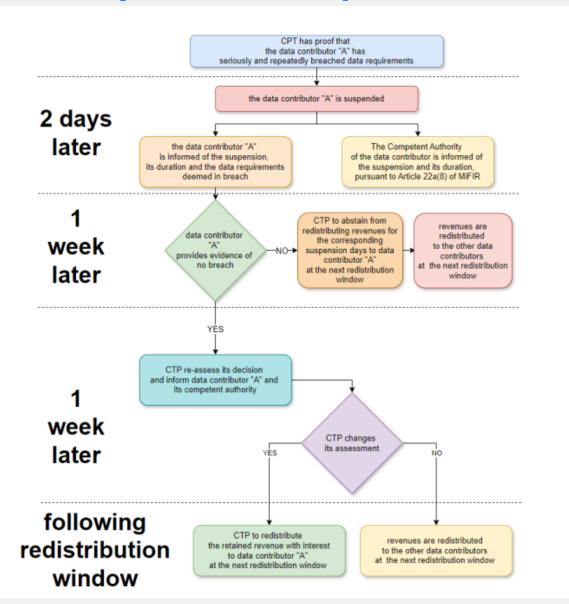
ESMA criteria

CTP assessment

CTP decision to suspend or not

#1 Timeless	when, for three consecutive days, a data contributor has failed to submit transactions or has submitted later than as close to real time as technically possible, as defined in the RTS mandated by Article 22b of MiFIR, more than 3 transactions and those reports account for at least a number of transactions that in percentage is not lower than the 10% of the total number of transactions submitted in a single day
#2 Quality, format and substance of data	when, for three consecutive days, a data contributor has submitted more than 3 incomplete reports or 3 reports containing potentially erroneous data, and those reports account for at least a number of transactions that in percentage is not lower than the 10% of the total number of transactions submitted in a single day
#3 Exceptional circumstances	all conditions that are out of the ordinary, unavoidable or unexpected, and that cause what would have been otherwise identified as a serious and repeated breach of the data requirements referred to in Articles 22a, 22b and 22c of MiFIR by data contributors
#4 Quality of transmission protocol	the data contributor does no longer meet the minimum standards of the transmission protocol as defined in the RTS
#5 Clock synchronisation	the data contributor does no longer synchronise the business clock in line with the accuracy required by the RTS





## RTS on revenue redistribution Questions



 Would you consider ESMA's proposals appropriate to contribute to the success of the CTP as envisaged in Level 1 with the introduction of the revenue distribution scheme?

 Which issues do you foresee in ESMA's proposals? Which issues do you think were overlooked?



### **RTS 25 review**



## RTS 25 review Context and legal mandate



#### **Art. 50 MiFID [Deleted]**

- Requirements to synchronise business clocks for trading venues and their participants
- ESMA was empowered to draft RTS to specify level of accuracy → RTS 25

#### Art. 22c MiFIR [New]

- Same requirements of old art. 50 MiFID, but scope extended to SIs, DPEs, APAs and CTPs.
- RTS 25 obsolete → New RTS on clock synchronisation

# RTS 25 review Analysis

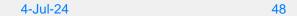


#### RTS 25 – General approach

- Reference time: UTC
- Methods of synchronisation: timing centre or satellite system
- Level of accuracy measured as
  - max divergence from UTC
  - timestamp granularity
- Different levels of accuracy based on type of entity (TV operators vs TV participants) and type of activity (e.g. high accuracy for HFT)

## New RTS on clock synchronisation

- Adapt RTS 25
   requirements to
   CTPs, APAs, SIs,
   DPEs
- Explore potential revision of existing requirements for TVs



# RTS 25 review Proposals





#### Reference time

Confirmed reference to UTC



## Level of accuracy for operators of TV

- Confirmed level of accuracy for latency > 1 millisecond
- Proposed to increase granularity to 0.1 microseconds for latency< 1 millisecond</li>



### Synchronisation methods

 Confirmed timing centres and satellite systems

Gateway-to-gateway latency time of the trading system	Max divergence from UTC	Timestamp granularity
> 1 millisecond	1 millisecond	1 millisecond or better
≤ 1 millisecond	100 microseconds	Option 1: 1 microsecond or better (RTS 25 approach) Option 2: 0.1 microsecond or better (new approach)

## RTS 25 review Proposals





## Level of accuracy for members, participants or users of TV

- Confirmed accuracy levels of RTS 25
- Granularity of HFT activities to be aligned with the one of TV operators if increased to 0.1 microseconds



#### **Traceability**

- Confirmed RTS 25 approach
- All entities in scope shall establish a system of traceability to UTC and perform annual review of its compliance

**NEW** 

## Level of accuracy for new entities in scope

- APAs/CTPs same requirements of ex-RTS 13
- **SIs** to be fully aligned with TV operators
- DPEs (without status of SI) less complex requirements than SIs

	Entity	Max divergence from UTC	Min timestamp granularity
	CTP/APA	1 millisecond	1 millisecond
-	SI if latency < 1 millisecond)	100 microseconds	1 microsecond / 0.1 microseconds
	SI if latency > 1 millisecond)	1 millisecond	1 millisecond
	DPE	1 millisecond	1 millisecond

## RTS 25 review Questions



 Do you need any further clarification on the proposed approach for the clock synchronisation requirements?





### **Coffee break**





### **RTS 13**





### RTS 13 - Context and legal mandate



RTS 13 sets out authorisation, organisational and publication of transactions requirements for all DRSPs (APA, ARM and CTP)



distinct L2 provisions for APAs/ARMs and CTPs



- ➤ For APAs/ARMs: need to amend RTS 13 + new ITS on the procedure for authorisation
- For CTPs: **new** RTS on authorisation and **new** ITS on the procedure for authorisation



### RTS 13 - Analysis

#### **Current RTS 13 on DRSPs**

Chapter I: Authorisation

Chapter II: Organisational Requirements

Chapter III: Publication arrangements

### Amended RTS 13 covering only APAs/ARMs

Chapter I: Authorisation

Chapter II: Organisational Requirements

**Chapter III: Publication arrangements** 

#### **New RTS on CTP authorisation**

Chapter I: Authorisation

Chapter II: Organisational Requirements

Chapter III: Publication arrangements



### RTS 13 - Proposals

#### APAs/ARMs

- Authorisation/Organisational requirements:
  - No reference to CTPs
  - Impact of DORA on Articles 7, 8 and 9
- Publication arrangements:
   To be moved in other RTSs

#### **CTPs authorisation (only)**

- Selection criteria and authorisation criteria shall always be met
- New authorisation criteria:
  - (i) organisation,
  - (ii) ownership,
  - (iii) governance,
  - (iv) management body
  - (v) internal controls
  - (vi) business operativity
- Impact of DORA



### **RTS 13 - Questions**

- Q43: Do you agree with the approach proposed by ESMA?
- Q44: Do you agree to include new authorisation provisions on ownership structure and internal controls for APAs and ARMs?
- Q45: Do you have any further comments or suggestions on the draft RTS? Please elaborate your answer.
- Q46: Do you agree with the approach proposed by ESMA?
- Q47: Do you foresee specific conflict of interests that may arise between (i) CTP and data contributors and (ii) CTP and clients and users?
- Q48: What other elements, if any, should be included in the RTS on authorisation of CTPs?
- Q49: Do you have any further comments or suggestions on the draft RTS? Please elaborate your answer.



### **CTP** assessment criteria



## CTP assessment criteria Context and legal mandate



**Financial Regulation** 

#### **Exclusion** criteria

To check if tenderers **are** allowed to participate in the procedure or to be awarded the contract (yes/no).

#### Article 27da(2) MiFIR

#### Selection criteria

To check that tenderers have the **necessary capacity** to implement the contract (yes/no).

#### Award criteria

To evaluate the technical and financial offer received from tenderers (rated on a scale)

# **CTP** assessment criteria Analysis and proposals



Selection

**Award** 



Criterion		erion	Considerations	
b) Organisational requirements		Organisational requirements	Intended compliance with MiFIR art. 27db and RTS	
	d)	Governance structure	Involvement of data contributors and users	
	n)	Necessity of joint application	Added value of joint application, management of	
			conflicts of interest	



Crite	erion	Considerations
g)	Expenditure and costs	On-going and initial expenditure costs, maintaining
		the quality of services for 5 years
h)	Fees and reasonable commercial basis	Simplicity (tiers, types, licensing models) and
		intended compliance with MiFIR art. 13 and RTS
i)	Revenue redistribution for bonds	Only assessing the existence of a scheme,
		recognising the role of smaller trading venues



Criterion		Considerations
c)	Ability to process data	Advance technologies for data reception,
		consolidation and dissemination
e)	Dissemination speed	Calibration depending on the asset class, balancing
		with data quality

# **CTP** assessment criteria Analysis and proposals



Selection

**Award** 



Criterion		Considerations
f)	Data quality	Intended compliance with MiFIR art. 22b and RTS,
		rewarding elaboration and additional measures
j)	Modern interface and connectivity	Focus on reliability, scalability, low latency and
		security
k)	Record keeping	Intended compliance with MiFIR art. 27ha(3)



Criterion		erion	Considerations
	a)	Resilience	Intended compliance with DORA requirements
	l)	Business continuity and cyber risk	Qualitative scoring on DORA requirements and additional commitments and measures
	m)	Energy consumption	Expected Power Usage Effectiveness for 5 years

## CTP assessment criteria Questions



- How would you ensure the involvement of all relevant stakeholders in the CTP governance?
- What are your expectations on the simplicity of the fee models?
- How would you draw the balance between dissemination speed and data quality?



### **Closing remarks**





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@ESMAComms



**European Securities and Markets Authority (ESMA)**